OGE SUMMIT 2014

WIDELY ATTENDED GATHERING EXCEPTION PANEL DISCUSSION

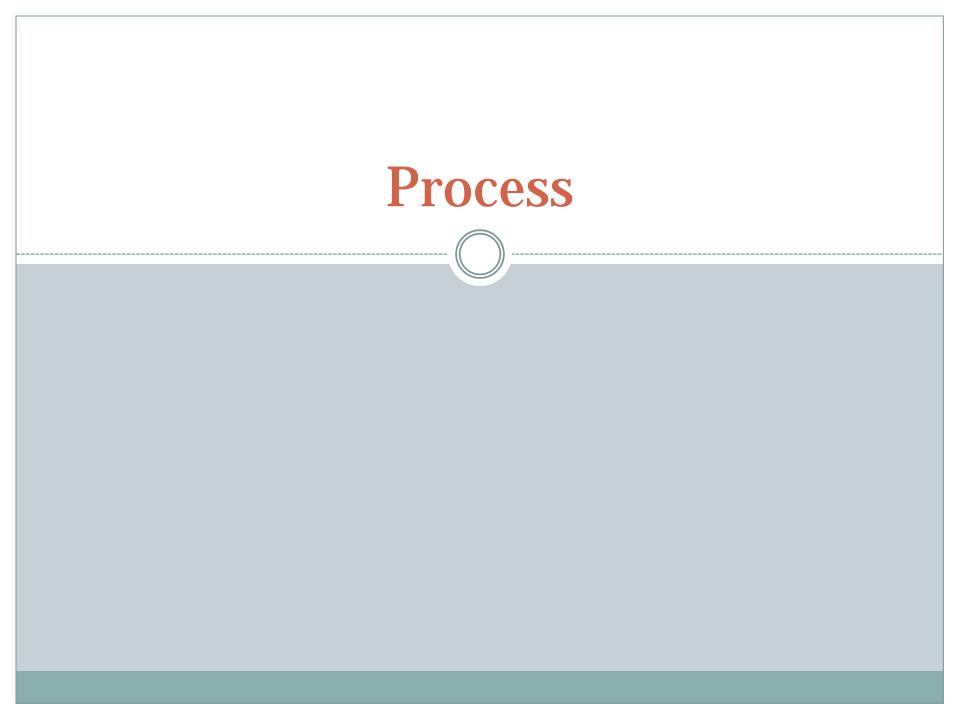
Panel Participants

- Ms. Rebecca Hermanowicz, Attorney-Adviser, Department of Commerce
- Ms. Hannah Lobel, Attorney-Adviser, Department of State
- Ms. Tina Hymer, ADAEO, Department of Energy
- Mr. Ed McDonnell, ADAEO, Department of Interior
- Ms. Elizabeth Fischmann, ADAEO, Department of Health and Human Services
- Mr. Jeff Green, Senior Attorney, Department of Defense

Topics

- Elements
- Process
- Special Cases: Sports and Entertainment Events
- Valuation/Cost
- WAG Alternatives
- Wolves in WAGs' Clothing
- War Stories

WAG Elements



Invitations Information Checklist*

Please attach a copy of your invitation, or request and provide us with the following information:

- Name of event:
- Date of event:
- Location of event:
- Approximate number of attendees:
- Describe the categories of anticipated attendees (industry, government, academics?):
- Who is holding/organizing the event:
- Name of the source of the invitation (if other than the event organizer):
- Name of the individual extending the invitation, if other than the event organizer.
- Name of the point of contact for the event, the contact's telephone number and email address (in case we have follow-on questions):
- 10. Is the organization extending the invitation a federally registered lobbying organization?
- 11. If you answered yes to question 10, is the organization extending the invitation a 501(c)(3) tax exempt organization under the federal Internal Revenue Code, or a media organization?
- 12. Is the individual extending the invitation a federally registered lobbyist?
- 13. Are you inviting the federal employee to participate as a speaker, panel member, or otherwise present information at the event, or just to attend? If yes, please describe.
- 14. Is the event a charitable fundraiser?
- 15. What is the ticket price or registration fee for this event, if any?
- 16. If there is no ticket price or registration fee, what is the fair market value for attendance at the event (or the per person cost to the event organizer)?
- 17. Is a spouse or other guest invited?
- 18. If you answered yes to question 17, how many additional guests were invited?
- 19. If you answered yes to question 17, will others in attendance generally be accompanied by a spouse or other guest? Ethics regulations provide that an employee may only accept one additional offer of free attendance to a widely attended gathering only when others in attendance will generally be accompanied by a spouse or other guest.
- 20. Will attendance at this event require travel?

^{*} Please note that this Checklist is not intended for use in reviewing invitations to political events.

DETERMINATION FOR TO ACCEPT AN INVITATION FROM THE
Pursuant to 5 C.F.R. ' 2635.204(g), as the agency designee I hereby determine that the Department's interest in's attendance at the sponsored by on, outweighs concern that acceptance of the gift of free attendance may or may appear to improperly influence him/her in the performance of his/her official duties. Relevant factors that I considered included:
(1) The importance of having Department employees present at this annual awards event {explain why it is important};
(2) To my knowledge the following matters concerning the are currently pending at the Department: (describe nature and sensitivity of the matters ;
(3) {Describe employee's involvement in matter concerning (the sponsor) ;
(4) The other attendees at the event will include representatives from (name the groups or affiliations of the invitees); and
(5) The cost of the gift of free attendance, specifically \$ per person.
Supervisor Date

GC-77 Concurrence

1. Date of the event:
2. Sponsors (to include co-sponsors, if any):
3. Per person cost of food and refreshments (estimated):
4. Place and time of event:
5. Characterization of event - for example, is it a reception or a dinner?
6. What is the purpose of the event?
7. Approximately how many people in total will be invited?
8. What types of people have been invited? (Examples might be: Congressmen and staffers, state and local officials, academia, industry representatives, members of the public, media, other contractors, etc).
9. Will there be gift items handed out? If so, please provide description and value.
10. Is there a fundraising aspect to the event? If so, please describe the fundraising portions of the event.
11. Please indicate if your organization employees lobbyists or engages in lobbying activities.
12. Please indicate if your organization is a 501(c)(3) non-profit.
13. Is there an invitation and/or website that has more information about the event? If so, please provide.
Thank you for your assistance. Please feel free to contact me if you have any questions.

INVITATION QUESTIONNAIRE

Please complete the questions below when requesting ethics review of an invitation.
Invited Employee(s):
Invited Employee's Title and Office:
Is the Invited Employee a Political Appointee?: $\ \square$ Yes $\ \square$ No
Event:
Date of Event:
Host of Event:
Is the Host Organization (or the Inviter, if Not the Host) a Lobbying Organization?:*
Person Who Sent the Invitation:
Is the Person Who Sent the Invitation a Lobbyist?* u Yes u No
Cost of Ticket (or Per Person Catering Cost if Tickets Not Sold):** \$
Approximate Number of Guests Expected at the Event:**
Approximate Number of U.S. Government Employees (including members of Congress and their staff) Expected at the Event:**
Brief Description of Non-Federal Attendees (e.g., industry representatives, trade association members, think tanks, academia, media, foreign government officials:**)
* To search for lobbyist information, please search the Lobbying Disclosure Act
Databases for both the U.S. House of Representatives and the Senate House: http://disclosures.house.gov/ld/ldsearch.aspx
Senate: http://soprweb.senate.qov/index.cfm?event=selectfields
** To obtain this information, you may need to contact the event organizer.
Submit the questionnaire to ethicsdivision@doc.gov or by calling 202-482-5384.

Prepared by the Ethics Law and Programs Division, Office of the Assistant General Counsel for Administration, U.S. Department of Commerce – January 3, 2012

APPROVAL FORM FOR INVITATIONS TO A WIDELY-ATTENDED GATHERINGS TO BE ISSUED BY THE SUPERVISOR OF THE INVITED EMPLOYEE

vited Employee:	
vent:	
lost of Event:	
ssuer of Invitation (if not the host):	
urpose for Employee Attending:	
pplicable Law: A Department ethics official has de widely-attended gathering" as that term is used in ifts to employees and that, for invitations to politica om a lobbyist or lobbying organization that is not a ompany. The next step is for the employee to obtupervisor based on a determination that: "the ager articipation in the event outweighs the concern that tendance may or may appear to improperly influe f his or her official duties." Close scrutiny is particular erceived as elaborate or predominantly social in n	ethics regulations regarding personal al appointees, the invitation is not a 501(c)(3) organization or media ain approval from the employee's ncy's interest in the employee's at acceptance of the gift of free noe the employee in the performance alarly required for events that may be
ertification of Agency Interest and Determination I eciding whether approval is warranted, I, as the eretermined that each of the following is true: an important agency interest is served by an enthis particular employee's attendance serves ar employee's position and duties; other employees from the same office will not be employees are attending, this employee's attenthe event is not lavish or otherwise of a nature to benefit to the employee or impropriety based or persons attending from outside the U.S. Govern employee may have a useful exchange of ideas the persons attending from outside the U.S. Go to permit an opportunity for the employee to me	inployee's autendance at the event; in agency interest in light of the eattending or, even if other dance is necessary for the agency; in the nature of the event; in the nature of the event; in the nature of the event; in the size persons with whom the is relating to the agency activities; and vernment will be in sufficient numbers.
I Approve the Employee's Acceptance of the Interest Outweighs Any Appearance of Improper or employee is required to take annual leave (or employee is granted an excused absence or leave or event takes place outside duty hours so lear	oper Influence on the Employee or leave without pay) r authorized to attend without use of
required I Disapprove the Employee's Acceptance of	
unervisor's Signature	Date:

FREE ATTENDANCE AT WIDELY ATTENDED GATHERING (WAG) OR SPEAKING ENGAGEMENT

-- ATTACH COPY OF EVENT AGENDA AND COPY OF INVITATION

Employee completes this block and questions 1a through 10. After review, employee retains the original form; supervisor and ethics official retain a copy.

EMPLOYEE'S NAME (please print)	TELEPHONE NUMBER		
TITLE/POSITION	E-MAIL ADDRESS		
ARE YOU A POLITICAL APPOINTEE (e.g., PAS, Non-Career SES, Schedule C)?			
BUREAU/OFFICE			
NAME OF EVENT	DATE OF EVENT		
LOCATION OF EVENT (City/State)	TIME OF EVENT		
NAME OF EVENT SPONSOR	IS SPONSOR A 501(c)3 ORGANIZATION OR A MEDIA ORGANIZATION?		
	Yes No		
1a. What is the purpose of the event?			
1b. Is the event a fundraiser?	Yes No		
2a. Did someone other than the sponsor invite you or ask the sponsor to invite you • If Yes, who?	u? Yes No		
2b. Will someone other than the sponsor pay the cost of your attendance? • If Yes, who?	Yes No		
 Is this a 501(c)3 organization or a media organization? 	Yes No		
3a. Will you be on official duty to participate as a speaker, panel member, or other behalf of the Department of the Interior?	wise to formally present information on Yes No		
3b. If you answered Yes to 3a and it's a multi-day event, have you been offered free attendance on the day(s) on which you are not scheduled to participate as a speaker, panel member, etc.?			
3c. If you answered Yes to 3b, would you like to accept the offer of free attendance scheduled to participate as a speaker, panel member, etc.?	e for the day(s) on which you are not Yes No		
 How will your attendance at this event further agency programs and operations 	?		
5a. What other types of people are expected to attend? (For example, members from throughout a given industry; other Federal, state, or local government officials; etc.)			
5b. Will the attendees represent a range of persons interested in a given matter?	Yes No		
If Yes, what matter?			
5c. Approximately how many people are expected to attend?			
What is the monetary value of the gift of free attendance (conference fee and/or food, refreshments, entertainment, instruction, and materials furnished to all attendees as an integral part of the event) and how was this cost determined? (Attach separate sheet, if necessary.)			

7. Does the person who extended the invitation (i.e., who is paying the costs for your amay be substantially affected by the performance or nonperformance of your official organization, does the majority of its members have such interests? • If Yes:		
Describe the nature and sensitivity of any pending matter affecting textended the invitation.	he interests	of the person who
What is the significance of your role in the matter?		
What is the importance of the event to the agency?		
- That is the importance of the event to the agency.		
Does the invitation include attendance by your spouse or other guest?	Yes	□No
 If yes, will other attendees at the event generally be accompanied by 		
their spouse or other guest?	Yes	□No
 Would you like to accept the offer of free attendance for your spouse 		
or other guest to attend?	☐ Yes	□ No
9a. Will the event be after duty hours, e.g., evening, weekend?	Yes	No
9b. If during duty hours, will you be on leave or excused absence?	Yes	□ No
10. Are you required to file a financial disclosure report (OGE Form 450 or SF 278)?	Yes	□No
EMPLOYEE SIGNATURE	DATE	
ETHICS OFFICIAL REVIEW NAME		
 This request meets the ethics requirements for acceptance of free attendance at the to supervisor's approval. 		☐ Yes ☐ No
 This request meets the ethics requirements for acceptance of free attendance at the or other guest, subject to supervisor's approval. 	ا	Yes No
Comments (For example, note whether the lobbyist gift ban applies, whether the gift must be reported on a fin		e report, etc.):
ETHICS OFFICIAL SIGNATURE	DATE	
	<u> </u>	
SUPERVISOR REVIEW		
NAME		
I approve. Attendance is in the interest of the agency because it will further agency programs an is Yes, I have found that the agency's interest in the employee's participation in the event outweighs free attendance may or may appear to improperly influence the employee in the performance of his importance of the event to the agency; the nature and sensitivity of any pending matter affecting the invitation; the significance of the employee's role in the matter; the purpose of the event, the identity market value of the gift of free attendance.	the concern th or her official du interests of the	at acceptance of the gift of uties after considering the person who extended the
☐ I disapprove. RETURN A COMPLETED COPY TO YOUR ETHICS OFFICIAL. KEEP THE ORIGINAL FOR EMPLOYEE RECORDS.		
SUPERVISOR SIGNATURE	DATE	

If approved, you may accept waiver of all or part of a conference or other fee and/or the provision of food, refreshments, entertainment, instruction, and materials furnished to all attendess as an integral part of the event. You may not accept travel expenses, lodgings, entertainment collateral to the event, or meals taken other than in a group setting with all other standards.

Privacy Act Statement. The information obtained from this form will be used to determine whether the filer is in compliance with the Executive Branch gift acceptance regulations governing free ettendence at widely attended gatherings or speaking engagements (5 CFR 2655-204(g)). The general authority for collecting this information is contained in 5 CFR 2655-204(g)(3).

11 FAM 617 USE OF WIDELY ATTENDED GATHERING GIFTS EXCEPTION

11 FAM 617.1 Background

(CT:POL-53; 09-20-2012)

Unless an exclusion or exception applies, an employee is prohibited by the gift rules in 5 CFR 2635.101b from accepting a gift from a prohibited source or that is given because of official position. The "widely attended gathering" exception at 5 CFR 2635.204(g)(2) permits an employee to accept "free attendance" (see 11 FAM 611.3, Definitions) at certain events, but use of the exception requires advance approval.

11 FAM 617.2 Responsibilities

(CT:POL-53; 09-20-2012)

- a. The officials authorized to approve acceptance by an employee of an unsolicited gift of "free attendance" at an event are:
 - (1) For employees serving in a bureau:
 - (a) The bureau head;
 - (b) A deputy bureau head; or
 - (c) The management official; and
 - (2) For employees serving at a post:
 - (a) The ambassador/principal officer;
 - (b) The deputy chief of mission; or
 - (c) The management official.
- b. The bureau head or ambassador/principal officer may further limit who may ordinarily exercise this authority. An individual may not approve acceptance of his or her own free attendance.

11 FAM 617.3 Requirements

(CT:POL-53; 09-20-2012)

- a. Subject to the additional conditions covered in <u>11 FAM 617.3</u>, paragraphs b and c, an employee may accept an unsolicited gift of free attendance if the approving official determines that:
 - A large number of persons will attend the event (ordinarily more than 20); persons with a diversity of views or interests will be present; and the event is of mutual interest to a number of parties;
 - (2) The cost of attendance is borne by the sponsor of the event (i.e., the person or organization hosting the event) or, if the cost is borne by other than the sponsor of the event, more than 100 persons are expected to attend the event, and the gift has a market value of \$350 or less (this amount was established in 2011 and changes periodically; consult the Ethics Office as to the current value);
 - (3) The employee will attend the event on personal time or will be authorized to attend on excused absence or otherwise without charge to the employee's leave account; and
 - (4) The employee's attendance is in the interest of the Department because it will further Department programs or operations.
- b. If the offered gift extends to free attendance for a guest of the invited employee, the approving official must also determine that:
 - Others in attendance will generally be accompanied by a spouse or other guest;
 - (2) The offer is from the same person or entity that is bearing the cost of the employee's attendance; and
 - (3) If the offer is from a nonsponsor, the aggregate market value of free attendance for the employee and the guest will not exceed \$350 (consult the Ethics Office for the current designated amount).
- c. If the offered gift is from a person or entity that may be substantially affected by the performance or nonperformance of the invited employee's official duties (or from an organization a majority of whose members are affected by those duties), the approving official must also determine, in writing, that the Department's interest in the employee's participation in the event outweighs concern that acceptance of the gift of free attendance may or may appear to influence improperly the employee in the performance of his or her official duties. Relevant factors that should be considered by the approving official in making this determination include:

- (1) The importance of the event to the Department;
- (2) The nature and sensitivity of any pending matter affecting the interests of the person who has extended the invitation;
- (3) The significance of the employee's role in any such matter;
- (4) The purpose of the event;
- (5) The identity of other expected participants; and
- (6) The market value of the gift of free attendance.
- d. The approving official may consult or request guidance from the Ethics Office if necessary.

11 FAM 617.4 Additional Information on Web Site About Widely Attended Gatherings

(CT:POL-53; 09-20-2012)

For additional information, go to the ethics program Web site and select "Gifts," or "Bureau/Post Responsibilities."

Special Cases: Sports and Entertainment Events as Widely Attended Gatherings?

RELEVANT LEGAL ADVISORIES

- OGE INFORMAL ADVISORY MEMORANDUM 87X13
- OGE INFORMAL ADVISORY LETTER 99X2
- OGE MEMORANDUM DO-07-003, VALUATION OF GIFTS OF ADMISSION TO AN EVENT IN A SKYBOX OR PRIVATE SUITE
- OGE MEMORANDUM DO-07-047, WIDELY ATTENDED GATHERINGS
- OGE MEMORANDUM DO-09-030, THE KENNEDY CENTER FOR THE PERFORMING ARTS

Factors to Consider

- Who has been invited?
- How will the sporting or theater event further agency operations?
- How structured is the event?
- Is there an interchange of ideas with a variety of officials?

Valuation / Cost

WAG Alternatives

Wolves in WAGs' Clothing



Who Is the Sponsor?

- Scrutinize invitation closely
- Who invited your employee?
- Host or contributing sponsors
- Beware of "Wolves in WAGs' Clothing" (and other pitfalls)

Example One

Young Elected Officials
Network
Cordially invites you to
attend
its Annual Convening on May
15-18, 2014

Y-E-O 2014 YEO NATIONAL CONVENING

Special Thanks to our Convening Sponsors







FORDFOUNDATION















Laurie and Bill Benenson







WWW.YEONETWORK.ORG



Example 2

Emily's List
Houston Regional Reception
October 1, 2014
Join Emily's List President
and special guests...

Ticket Levels:

Host: \$5000 - 6 tickets to VIP panel and 6

tickets to the reception...

Sponsor: \$1000 - 2 tickets to VIP panel and 2

tickets to the reception

Guest: \$250 - 1 ticket to the reception

Likely Wolves Not WAGs

- Investment company invitations
- Board of Directors meetings
- Partisan political events



Friends or Family?

Spouse or One-Guest Rule

- Offered, not solicited
- Others in attendance generally accompanied by spouse or a guest
- Spouse or guest invite from same source
- Add market value of <u>both</u> tickets
- o Reporting on OGE 278 or 450

War Stories



FREE ATTENDANCE AT WIDELY ATTENDED GATHERING (WAG) OR SPEAKING ENGAGEMENT

-- ATTACH COPY OF EVENT AGENDA AND COPY OF INVITATION

Employee completes this block and questions 1a through 10. After review, employee retains the original form; supervisor and ethics official retain a copy.

EMPLOYEE'S NAME (please print)	TELEPHONE NUMBER		
TITLE/POSITION	E-MAIL ADDRESS		
ARE YOU A POLITICAL APPOINTEE (e.g., PAS, Non-Career SES, Schedule C)?			
BUREAU/OFFICE			
NAME OF EVENT	DATE OF EVENT		
LOCATION OF EVENT (City/State)	TIME OF EVENT		
NAME OF EVENT SPONSOR	IS SPONSOR A 501(c)3 ORGANIZATION OR A MEDIA ORGANIZATION?		
	☐ Yes ☐ No		
1a. What is the purpose of the event?			
1b. Is the event a fundraiser?	☐ Yes ☐ No		
2a. Did someone other than the sponsor invite you or ask the sponsor to invite youIf Yes, who?	u?		
2b. Will someone other than the sponsor pay the cost of your attendance?If Yes, who?	☐ Yes ☐ No		
Is this a 501(c)3 organization or a media organization?	☐ Yes ☐ No		
3a. Will you be on official duty to participate as a speaker, panel member, or other behalf of the Department of the Interior?	rwise to formally present information on Yes No		
3b. If you answered Yes to 3a and it's a multi-day event, have you been offered free attendance on the day(s) on which you are not scheduled to participate as a speaker, panel member, etc.? ☐ Yes ☐ No			
3c. If you answered Yes to 3b, would you like to accept the offer of free attendanc scheduled to participate as a speaker, panel member, etc.?	e for the day(s) on which you are not Yes No		
4. How will your attendance at this event further agency programs and operations	s?		
5a. What other types of people are expected to attend? (For example, members for Federal, state, or local government officials; etc.)	from throughout a given industry; other		
5b. Will the attendees represent a range of persons interested in a given matter?	☐ Yes ☐ No		
If Yes, what matter?			
5c. Approximately how many people are expected to attend?			
6. What is the monetary value of the gift of free attendance (conference fee and/o instruction, and materials furnished to all attendees as an integral part of the evidetermined? (Attach separate sheet if necessary)			

7. Does the person who extended the invitation (i.e., who is paying the costs for your a may be substantially affected by the performance or nonperformance of your official organization, does the majority of its members have such interests?			
If Yes:			
 Describe the nature and sensitivity of any pending matter affecting t extended the invitation. 	he interests	of the person who	
 What is the significance of your role in the matter? 			
 What is the importance of the event to the agency? 			
Does the invitation include attendance by your spouse or other guest?	☐ Yes	□No	
 If yes, will other attendees at the event generally be accompanied by 			
their spouse or other guest?	☐ Yes	□ No	
 Would you like to accept the offer of free attendance for your spouse 			
or other guest to attend?	☐ Yes	□ No	
9a. Will the event be after duty hours, e.g., evening, weekend?	☐ Yes	□ No	
9b. If during duty hours, will you be on leave or excused absence?	☐ Yes	□ No	
10. Are you required to file a financial disclosure report (OGE Form 450 or SF 278)?	☐ Yes	□ No	
EMPLOYEE SIGNATURE	DATE		
ETHICS OFFICIAL REVIEW			
NAME			
This request meets the ethics requirements for acceptance of free attendance at the event by the employee, subject to supervisor's approval.			
 This request meets the ethics requirements for acceptance of free attendance at the or other guest, subject to supervisor's approval. 	e event by th [e employee's spouse Yes No	
Comments (For example, note whether the lobbyist gift ban applies, whether the gift must be reported on a fin	ancial disclosure	e report, etc.):	
ETHICS OFFICIAL SIGNATURE	DATE		
	•		
SUPERVISOR REVIEW			
NAME			
I approve. Attendance is in the interest of the agency because it will further agency programs and operations. If the answer to question 7 is Yes, I have found that the agency's interest in the employee's participation in the event outweighs the concern that acceptance of the gift of free attendance may or may appear to improperly influence the employee in the performance of his or her official duties after considering the importance of the event to the agency; the nature and sensitivity of any pending matter affecting the interests of the person who extended the invitation; the significance of the employee's role in the matter; the purpose of the event; the identity of other expected participants; and the market value of the gift of free attendance.			
☐ I disapprove. RETURN A COMPLETED COPY TO YOUR ETHICS OFFICIAL. KEEP THE ORIGINAL FOR EMPLOYEE RECORDS.			
	-		
SUPERVISOR SIGNATURE	DATE		

If approved, you may accept waiver of all or part of a conference or other fee and/or the provision of food, refreshments, entertainment, instruction, and materials furnished to all attendees as an integral part of the event. You may not accept travel expenses, lodgings, entertainment collateral to the event, or meals taken other than in a group setting with all other attendees.

Privacy Act Statement. The information obtained from this form will be used to determine whether the filer is in compliance with the Executive Branch gift acceptance regulations governing free attendance at widely attended gatherings or speaking engagements (5 CFR 2635.204(g)). The general authority for collecting this information is contained in 5 CFR 2635.204(g)(3).