

United States Office of Government Ethics 1201 New York Avenue, NW., Suite 500 Washington, DC 20005-3917

> February 27, 1996 DO-96-011

## MEMORANDUM

TO: Designated Agency Ethics Officials

FROM: Stephen D. Potts Director

SUBJECT: New Confidential Financial Disclosure Form (OGE Form 450)

Attached is the new Office of Government Ethics (OGE) Form 450, which replaces the green SF 450. It is now ready for use as the primary means of collecting confidential disclosure reports in the executive branch under subpart I of 5 C.F.R. part 2634, as authorized by section 107(a) of the Ethics in Government Act and Executive Order 12674.

A draft of OGE Form 450 was circulated by DAEOgram on April 20, 1995, and we provided notice in the Federal Register on September 1 and December 6, 1995. We made clarifications to the draft, based on comments received, and the form has now received final clearance through the Office of Management and Budget, under the Paperwork Reduction Act.

The primary purpose of revising the SF 450 and replacing it with OGE Form 450 was to incorporate the 1993 regulatory change that eliminated reporting of deposit accounts, money market funds and accounts, and U.S. Government obligations and securities. The new form also rearranges and expands instructions, gives examples, makes minor changes to the personal data sections, provides more space for Part I, and simplifies the reporting of excepted investment funds.

Conversion to an OGE document for uniform use, rather than a standard form, streamlined the approval process. It has also eliminated the Federal Supply Service as a source of forms. Therefore, each agency should reproduce its own supplies of OGE Form 450 locally, using the attached copy for printing or photocopying. Note that this form is intended to be reproduced with black printing on white paper, without any color shading.

If you would like to print supplies of OGE Form 450 electronically, please contact your OGE Desk Officer for a diskette or for information on downloading from OGE's ethics bulletin board (TEBBS).

We hope that this new form will be more user-friendly for both filers and reviewers. We also anticipate that local reproduction will be cost-effective and will promote availability. You may

continue to use any supplies on hand of the green SF 450 and may order remaining quantities held by the Federal Supply Service, if your agency needs time to phase in the production and use of the new form. We would like to have OGE Form 450 in full use as the primary confidential disclosure form not later than the annual reporting cycle in October of this year. However, that will not become mandatory until supplies of the green SF 450 have been exhausted, unless we advise you otherwise.

For agencies that have been using the optional electronic version of the current confidential disclosure form, which allows filers to prepare the form on a computer, you may continue to do so until we distribute a replacement later this year.

If you have any questions about reproducing OGE Form 450 or how to phase it in, please contact your OGE Desk Officer.

## INSTRUCTIONS FOR OGE FORM 450, CONFIDENTIAL FINANCIAL DISCLOSURE REPORT

## A. Why You Must File

This report is a safeguard for you as well as the Government. It provides a mechanism for determining actual or potential conflicts between your public responsibilities and your private interests and activities. This allows you and your agency to fashion appropriate protections against such conflicts.

## **B. Who Must File**

Agencies are required to designate positions at or below GS-15, O-6, or comparable pay rates, in which the nature of duties may involve a potential conflict of interest. Examples include contracting, procurement, administering grants and licenses, regulating/auditing non-Federal entities, other activities having a substantial economic effect on non-Federal entities, or law enforcement.

All special Government employees (SGEs) must file, unless exempted by their agency or subject to the public reporting system. Agencies may also require certain employees in positions above GS-15, O-6, or a comparable pay rate to file.

## C. When To File

**New entrant reports:** Due within 30 days of assuming a position designated for filing, unless your agency requests the report earlier. No report is required if you left another filing position within 30 days prior to assuming the new position. (SGEs must file new reports upon <u>each</u> reappointment or redesignation, at the time specified by the agency.)

**Annual reports:** Due not later than October 31, unless extended by your agency.

## **D.** Reporting Periods

**New entrant reports**: The reporting period is the preceding twelve months from the date of filing.

**Annual reports:** The reporting period covers October 1 through September 30 (or that portion not covered by a new entrant report). However, no report is required if you performed the duties of your position for less than 61 days during that twelve-month period. (All reappointed or redesignated SGE's file reports, regardless of the number of days worked).

## E. Where To File

With ethics officials at the agency in which you serve or will serve, or in accordance with their procedures.

## **F. Definitions**

**Dependent** Child - means your son, daughter, stepson, or stepdaughter if such person is either:

- (1) unmarried, under age 21, and living in your household; or
- (2) a "dependent" of yours for Federal income tax purposes. See 26 U.S.C. 152.

**Honoraria** - means payments (direct or indirect) of money or anything of value to you or your spouse for an appearance, speech or article, excluding necessary travel expenses. Also included are payments to charities in lieu of honoraria.

**Special Government Employee (SGE)** - is defined in 18 U.S.C. 202(a) as: an officer or employee of an agency who performs temporary duties, with or without compensation, for not more than 130 days in a period of 365 days, either on a full-time or intermittent basis.

#### **G.** General Instructions

1. Filers must provide sufficient information about outside interests and activities so that ethics officials

1)

can make an informed judgment as to compliance with applicable conflict of interest laws and standards of conduct regulations.

2. This form consists of five parts, which require identification of certain specific financial interests and activities. <u>NO DISCLOSURE OF AMOUNTS OR VALUES IS REQUIRED</u>. You must complete each part (except as indicated for Part V) and sign the report. If you have no information to report in any part or do not meet the threshold values for reporting, check the "None" box. New entrants and SGEs are not required to complete Part V.

3. You must include information applicable to yourself, your spouse, and dependent children on Parts I, II and V. This is required because their financial interests are attributed to you under ethics rules in determining conflicts of interest. Information about your spouse is not required in the case of divorce, permanent separation, or temporary separation with the intention of terminating the marriage or permanently separating. Parts III and IV require disclosures about yourself only.

4. You may distinguish any entry for a family member by preceding it with <u>S for spouse</u>, <u>DC for dependent child</u>, or <u>J for jointly held</u>.

## Part I: Assets & Income

#### <u>Assets</u>:

1. Report all assets held for investment or for the production of income by **you**, **your spouse**, **and dependent children**, with a value greater than \$1,000 at the end of the reporting period <u>or</u> which produced more than \$200 in income during the reporting period.

#### **Salary and Earned Income:**

- 1. **For yourself**: report all sources of salary and earned income greater than \$200 during the reporting period.
- 2. **For your spouse**: report all sources of salary and earned income if greater than \$1,000 (for honoraria, if greater than \$200).

3. **For dependent children**: no earned income needs to be reported.

Bonds

Pensions

Investment

• Fees

Salaries

· Commissions

· Honoraria

Investment Real Estate

IRA/401(k) Holdings

Partnership Interests

Earned/Other Income

· Retirement Benefits

Collectibles held for

· Commodity Futures

#### Examples of Assets:

- Stocks
- Tax Shelters
- Mutual Funds
- Annuities
- Trust Holdings
- Trades & Businesses
- Investment Life Insurance
- **Examples of Income:**

Inve	estn	<u>nent Inc</u>	<u>ome</u>	
۰Di	vide	ends		
P		1.5	1	

- $\cdot \operatorname{Rents}$  and Royalties
- $\cdot$  Interest
- $\cdot$  Capital Gains

#### Notes:

- 1. For **pensions**, you will ordinarily just need to indicate the name of the sponsoring employer. However, if you have control over the specific investment assets held in your pension account (it is not independently managed), you must also list those underlying investments or attach an account statement that lists them.
- 2. For publicly available **mutual funds**, you are only required to indicate the name of the fund, not the investments that the mutual fund holds in its portfolio. You must, however, always indicate the <u>full name</u> of the specific mutual fund in which you hold shares, not just the general family fund name.
- 3. For other publicly available investment funds, such as publicly offered units of <u>limited</u> <u>partnerships</u>, the disclosure requirements are the same as for mutual funds -- list the full name of the limited partnership, but not its underlying portfolio investments.
- 4. For a **privately held trade or business**, report its name, location, and description of activity.

#### **Do Not Report:**

- 1. Your personal residence, unless you rent it out;
- 2. Federal Government salary or retirement benefits such as the Thrift Savings Plan;
- 3. Social Security benefits;
- 4. Money owed to you, your spouse, or dependent child by a spouse, parent, sibling or child;
- 5. Accounts including certificates of deposit, savings accounts, interest-bearing checking accounts, or any other forms of deposit in a bank, savings and loan association, credit union or similar financial institution;
- 6. Money market mutual funds and money market accounts;
- 7. U.S. Government obligations (including Treasury bonds, bills, notes and saving bonds);
- 8. Government securities issued by U.S. Government agencies or Government-sponsored corporations, such as TVA, GNMA, FNMA; and
- 9. The underlying holdings of a trust that: 1) was not created by you, your spouse, or dependent children, **and** 2) the holdings or sources of income of which you, your spouse, and dependent children have no past or present knowledge. An example is a trust created by a relative, from which you receive periodic income but have no knowledge about its assets. Just identify the trust by name and date of creation.

## **Part II: Liabilities**

#### Report for Yourself, Spouse, and Dependent Children:

1. Liabilities over \$10,000 owed to any creditor <u>at</u> <u>any time</u> during the reporting period.

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#### **Do Not Report:**

- 1. Mortgages on your personal residence unless you rent it out;
- 2. Personal liabilities owed to a spouse, or the parent, sibling, or child of you, your spouse, or dependent child;
- 3. Loans for personal automobiles, household furnishings, or appliances, where the loan does not exceed the purchase price; and
- 4. Revolving charge accounts where the outstanding liability does not exceed \$10,000 <u>at the end</u> of the reporting period.

## **Part III: Outside Positions**

#### **Report for Yourself:**

1. All positions outside the U.S. Government held at any time during the reporting period (including positions no longer held), whether or not paid.

**Positions include** an officer, director, trustee, general partner, proprietor, representative, executor, employee, or consultant of any of the following:

- 1. A corporation, company, firm, partnership, trust, or other business enterprise;
- 2. A non-profit organization;
- 3. A labor organization; and
- 4. An educational or other institution outside the Federal Government.

#### **Do Not Report:**

- 1. Positions held in any religious, social, fraternal, or political entity;
- 2. Positions solely of an honorary nature; and
- 3. Positions held by a spouse or dependent child.

# Part IV: Agreements and Arrangements

## **Report <u>Your</u>** Agreements or Arrangements for:

- 1. Current or future employment;
- 2. A leave of absence from private or other non-Federal employment;
- 3. Continuation of payment by a former employer other than the Federal Government (including severance payments); and
- 4. Continuing participation in an employee pension or benefit plan maintained by a former employer other than the Federal Government.

#### **Do Not Report:**

1. A spouse or dependent child's agreements or arrangements.

#### Part V: Gifts and Travel Reimbursements

**<u>Note</u>**: Part V is not applicable to new entrants and SGE's.

#### Report for You, Your Spouse, and Dependent Children:

- 1. Travel-related cash reimbursements received from one source during the reporting period totaling \$250 or more.
- 2. Any other gifts totaling \$250 or more from any one source. A "gift" is defined as anything of value, unless you give something of equal or greater value to the donor. This includes tangible items and in-kind transportation, food, lodging, and entertainment.

**Note:** Gifts or reimbursements valued at \$100 or less need not be included in determining the \$250 reporting threshold.

#### **Do Not Report:**

- 1. Anything received from relatives, the U.S. Government, D.C., State, or local governments;
- 2. Bequests and other forms of inheritance;
- 3. Gifts and travel reimbursements given to your agency in connection with your official travel;
- 4. Gifts of hospitality (food, lodging, entertainment) at the donor's residence or personal premises; and
- 5. Gifts or reimbursements received by a spouse or dependent child totally independent of the relationship to the filer (*Example: a spouse's reimbursement in connection with private employment*).

## **Privacy Act Statement**

Title I of the Ethics in Government Act of 1978 (5 U.S.C. App.), Executive Order 12674, and 5 CFR Part 2634, Subpart I, of the Office of Government Ethics regulations require the reporting of this information. The primary use of the information on this form is for review by Government officials of your agency, to determine compliance with applicable Federal conflict of interest laws and regulations. Additional disclosures of the information on this report may be made: (1) to a Federal, State or local law enforcement agency if the disclosing agency becomes aware of a violation or potential violation of law or regulation; (2) to a court or party in a court or Federal administrative proceeding if the Government is a party or in order to comply with a judge-issued subpoena; (3) to a source when necessary to obtain information relevant to a conflict of interest investigation or decision; (4) to the National Archives and Records Administration or the General Services Administration in record management inspections; (5) to the Office of Management and Budget during legislative coordination on private relief legislation; and (6) in a judicial or administrative proceeding, if the information is relevant to the subject matter. This

confidential report will not be disclosed to any requesting person unless authorized by law.

## **Penalties**

Falsification of information or failure to file or report information required to be reported may subject you to disciplinary action by your employing agency or other authority. Knowing and willful falsification of information required to be reported may also subject you to criminal prosecution.

## **Public Burden Information**

This collection of information is estimated to take an average of one and a half hours per response, including time for reviewing the instructions, gathering the data needed, and completing the form. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to Associate Director for Administration, U.S. Office of Government Ethics, Suite 500, 1201 New York Avenue NW., Washington, DC 20005-3917; and to the Office of Management and Budget, Paperwork Reduction Project (3209-0006), Washington, DC 20503. Do not send your completed OGE Form 450 to this address. See Section E for where to file.

Pursuant to the Paperwork Reduction Act, as amended, an agency may not conduct or sponsor, and no person is required to respond to, a collection of information unless it displays a currently valid OMB control number (that number is displayed in the upper right-hand corner of the first page of this OGE Form 450).

Mere disclosure of the required information does not authorize holdings, income, liabilities, affiliations, positions, gifts or reimbursements which are otherwise prohibited by law, Executive order, or regulation.

If you need assistance in completing this form, contact the ethics officials in the agency in which you serve or will serve.

## **Executive Branch CONFIDENTIAL FINANCIAL DISCLOSURE REPORT**

Employee's Name (Last, first, middle initial)	Position/Title	Position/Title		Reporting Status:   New entrant Annual	
Agency	Branch/Unit and Addr	ess	Work Phone	If New Entrant, Date o	of Appointment
Check box if special Government employee (SGE)	umber, Street, City, Sta	te and ZIP Code)			
I certify that the statements I have made on this form a statements are true, complete, and correct to the best o	nd all attached f my knowledge.	Signature of Employee		Da	Date

Date Received by Agency	On the basis of information contained in this report, I conclude that the filer is in compliance with applicable and regulations (except as noted in "comments" box be	laws	Signature	and Title of Supervisor/Other Intermediate Reviewer (If agency requires)	Date
Signature of Agen	cy's Final Reviewing Official and Title	Date		Comments of Reviewing Officials	
					ck box if continued everse)

## **Part I: Assets and Income**

None

**Identify for you, your spouse, and dependent children:** 1) assets with a fair market value greater than \$1,000 at the close of the reporting period or producing income over \$200; and 2) sources of earned income such as salaries, fees, honoraria (other than U.S. Government salary or retirement benefits, such as the Thrift Savings Plan) which generated over \$200 in income during the reporting period. Earned income sources of your spouse must be reported if greater than \$1,000 (greater than \$200 for honoraria). No earned income needs to be reported for dependent children.

Assets include (but are not limited to): stocks, bonds, taxshelters, real estate, mutual funds, pensions, annuities, IRAs, trusts, commodity futures, trades and businesses, and partnership interests.

Exclude your personal residence, unless you rent it out, and deposit accounts in financial institutions. See instructions for additional exclusions.

Use copies of blank pages for continuation

Assets and Income Sources (Identify specific employer, business, stock, bond, mutual fund, type/location of real estate, etc.)		(X) if no longer held	Nature of Income over \$200 (Rent, interest, dividends, capital gains, salary, etc.)	Date (Only for honoraria)
	Rental Condo, Anchorage, Alaska		Rent	
<b>F</b> 1	Dee, Jones & Smith, Hometown, USA		Salary	
Examples	(S) Alexandria Medical Clinic, Alexandria, VA	1	Salary	
	Franklin Equity Mutual Fund	1	Dividends/Capital Gains	F — — — — —
1				
2				
2				
3				
4				
5				
6				
7				
8				
9				
10				

Employee's Name (Last, first, middle initial)

Work Phone

Type of Liability (Mortgage, promissory note, etc.)

Mortgage on rental property in Anchorage, AK

#### **Part II: Liabilities**

None

Creditors (Name and address)

First Alaska Bank, Anchorage, Alaska

Example

3

**Report for you, your spouse, and dependent children**, liabilities over \$10,000 owed at any time during the reporting period (over \$10,000 at the end of the period if revolving charge accounts). <u>Exclude</u> a mortgage on your personal residence unless it is rented out; loans for autos, household furniture or appliances; and liabilities owed to certain family members (see instructions).

## **Part III: Outside Positions**

None

Report any positions, whether or not compensated, which you held outside the U.S. Government during the reporting period. Positions include (but are not limited to) an employee, officer, director, trustee, general partner, proprietor, representative, executor, or consultant for a business, non-profit or labor organization, or educational institution. <u>Exclude</u> positions with religious, social, fraternal, or political entities or those solely of an honorary nature. You need not report any positions of your spouse or dependent children.

# Part IV: Agreements and Arrangements

None

Report your agreements or arrangements for current or future employment, leaves of absence, continuation of payment by a former employer (including severance payments), or continuing participation in an employee benefit plan.

You need not report agreements or arrangements of your spouse or dependent children.

#### Part V: Gifts and Travel Reimbursements

Do not complete this part if you are a new entrant or special Government employee.

None

F

**Report for you, your spouse, and dependent children**, gifts or travel reimbursements you have received from one source totaling \$250 or more. Exclude anything valued at \$100 or less; anything received by your spouse or dependent child totally independent of their relationship to you; anything from a relative or from the U.S. Government; anything given to your agency in connection with your official travel; and food, lodging, or entertainment received as personal hospitality at the donor's residence or premises.

Organization (Name and address)	Type of Organization	Position	(X) If no longer held
Example Dee, Jones & Smith, Hometown, USA	Law Firm	Associate	X
1			
2			
3			
4			

Terms of Any Agreement or Arrangement		Parties	Date
Example	Will receive retained pension benefits (independently managed, fully funded, defined contribution plan)	Dee, Jones & Smith, Hometown, USA	12/95
1			
2			_
3			

Source		Description (For travel-related items, include itinerary)	Date
Example	Dee, Jones & Smith, Hometown, USA	Leather briefcase as a departing gift	12/95
1			
2			
3			
4			